

Message Text

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INR-07 L-02 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

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AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY OTTAWA

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E.O. 11652: GDS

TAGS: PFOR, UR, UN

SUBJECT:PEACEKEEPING GUIDELINES

REF: USUN 1200; USUN 1226; STATE 161939 OF JULY 25, 1974

1. WE APPRECIATE REFTEL REPORT ON APRIL 10 QUADRIpartite MEETING AND APRIL 11 MEETING OF WORKING GROUP. SINCE APRIL 15 QUADRIpartite MEETING (USUN 1226) INDICATES BASIC DIFFERENCES OVER IMPORTANT PRINCIPLES REQUIRING FURTHER CONFIDENTIAL

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ASSESSMENT IN DEPT., THIS MESSAGE IS DIRECTED ONLY TOWARD US POSTURE IN UPCOMING WORKING GROUP MEETING.

2. WE AGREE TO DELETION OF INTRODUCTION ALTOGETHER TO

ACHIEVE DELETION OF "EQUITABLE GEOGRAPHIC REPRESENTATION" IN INTRODUCTION. IF ISSUE OF INTRODUCTION RAISED AGAIN, YOU SHOULD CONTINUE TO BE GUIDED BY PARAS 2 AND 3 OF STATE 161939.

3. WE NOTE THAT US DEL AGREED AD REFERENDUM TO DROP US PREFERRED ALTERNATIVE 2 TO ARTICLE 1 OF DRAFT GUIDELINES CONTAINED A/9827 IN SPIRIT OF COMPROMISE. ALTHOUGH ALTERNATIVE 1 TO ARTICLE 1 CONTAINS SAME LIST OF RESPONSIBILITIES TO BE EXERCISED DIRECTLY BY THE SECURITY COUNCIL AS WAS APPROVED BY THE WORKING GROUP IN 1973 (A/9236), WE CONTINUE TO HAVE PROBLEMS WITH SEVERAL

ASPECTS OF THIS ALTERNATIVE, INCLUDING LAST FIVE ITEMS (I.E., BEGINNING WITH "AGREEMENTS WITH HOST COUNTRIES" THROUGH "SUBSEQUENT ALTERATIONS") AND IN INTRODUCTORY LANGUAGE WHICH SUGGESTS SC HAS SOLE AUTHORITY OVER PEACEKEEPING. US DEL SHOULD THEREFORE CONTINUE TO MAINTAIN AD REFERENDUM STATUS OF ITS ACTION, AND SHOULD IN APPROPRIATE MANNER MAKE CLEAR TO MEMBERS OF WORKING GROUP ASAP FOLLOWING UNDERSTANDINGS REPORTED AT TIME OF WG 1973 MEETINGS:

A) AGREEMENT ON ITEMS IN ARTICLE 1 IS SUBJECT TO SUBSEQUENT AGREEMENT ON COMPLETE PEACEKEEPING GUIDELINES PACKAGE. (FYI MOREOVER, ANY GUIDELINES AGREED UPON SHOULD NOT INHIBIT OR PRECLUDE SC FROM MAKING ITS OWN DECISIONS ON ANY ASPECT OF PEACEKEEPING WHEN A SPECIFIC PEACEKEEPING OPERATION IS UNDER CONSIDERATION IN THE COUNCIL. END FYI)--USUN 2533 OF 7/11/73;

B) US AGREED IN PRINCIPLE TO INCLUSION OF "SUBSEQUENT ALTERATIONS" SUBJECT TO FINAL AGREEMENT ON RESPONSIBILITIES OF ALL UN BODIES (USUN 2533 OF 7/11/73);

C) TWELVE ITEMS IN ART. 1 ARE ONLY HEADINGS FOR QUESTIONS OF SUBSTANCE WHICH WILL BE DISCUSSED AT CONFIDENTIAL

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LENGTH AFTER WG CONCLUDES ITS ELABORATION OF RESPECTIVE RESPONSIBILITIES OF OTHER UN ORGANS FOR PEACEKEEPING OPERATION (USUN 2578 OF JULY 16, 1973). (FYI. IF THIS OCCURS, DEPT WILL WISH TO PROPOSE CERTAIN CHANGES TO SPECIFIC LANGUAGE OF SEVERAL OF THOSE ITEMS. END FYI).

4. IN FURTHER DISCUSSION OF DRAFT ARTICLES FOR GUIDELINES, US DEL SHOULD BE GUIDED BY INSTRUCTIONS IN STATE 161939 OF JULY 25, 1974. GENERAL US APPROACH IS TO ACHIEVE AGREEMENT ON GENERALIZED GUIDELINES CONTAINING PRINCIPLES WHICH DELINEATE THE RESPECTIVE RESPONSIBILITIES OF THE PRINCIPAL UN ORGANS AND ENSURE, INTER ALIA THAT THE SECRETARY GENERAL AND FORCE COMMANDER HAVE SUFFICIENT

AUTHORITY TO OPERATE EFFECTIVELY ON A DAY-TO-DAY BASIS. IN WG DISCUSSIONS USDEL SHOULD PROCEED ONLY ON AD REFERENDUM BASIS, AND IF OTHER DELS INSIST ON RETAINING ALTERNATIVE OR BRACKETED LANGUAGE AT VARIANCE WITH SUBSTANCE OF US POSITIONS, USDEL SHOULD REINTRODUCE OUR OWN PREFERRED LANGUAGE ON ANY RELEVANT POINTS. IN PARTICULAR, USDEL SHOULD AVOID AGREEMENT TO ANY LANGUAGE WHICH MAY IMPAIR THE INDEPEDENT AUTHORITY OF SYG OR OTHER UN ORGANS IN THE PEACEKEEPING AREA.

5. REGARDING QUESTION OF GEOGRAPHIC DISTRIBUTION, USDEL SHOULD BE GUIDED BY US PAPER HANDED TO SOVIETS IN MARCH 1974 WHICH STATED THAT PARAMOUNT CONCERN SHOULD BE ABILITY OF THE FORCE TO FUNCTION AS AN INTEGRATED AND EFFICIENT UNIT, BUT THAT QUESTION OF EQUITABLE GEOGRAPHIC DISTRIBUTION SHOULD ALSO BE TAKEN INTO ACCOUNT IN DETERMINING COMPOSITION OF PEACEKEEPING FORCE. USDEL SHOULD CONTINUE TO OPPOSE INCLUSION OF "EQUITABLE GEOGRAPHIC DISTRIBUTION" IN ARTICLE ON CONTROL ARRANGEMENTS OR ANY OTHER ASPECT OF PEACEKEEPING OPERATIONS. KISSINGER

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